103D CONGRESS 1ST SESSION

S. 541

To establish a National Foundation for Excellence to award scholarships to outstanding students who are committed to careers in teaching in public education and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 10 (legislative day, MARCH 3), 1993 introduced the following bill: which was read twice and i

Mr. Boren introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

A BILL

To establish a National Foundation for Excellence to award scholarships to outstanding students who are committed to careers in teaching in public education and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "National Foundation
- 5 for Excellence Act".
- 6 SEC. 2. PURPOSE.
- 7 It is the purpose of this Act to establish a National
- 8 Foundation for Excellence to carry out a scholarship pro-

gram for outstanding students who are committed to careers in teaching in public education. SEC. 3. DEFINITIONS. As used in this Act, the term— 4 (1) "Board" means the Board of Directors of the National Foundation for Excellence: 6 (2) "Foundation" means the National Founda-7 tion for Excellence established pursuant to section 8 9 4(a): 10 (3) "Fund" means the National Foundation for Excellence Fund established pursuant to section 11 12(b); 12 (4) "institution of higher education" has the 13 14 same meaning given to such term by section 1201(a) 15 of the Higher Education Act of 1965; (5) "State" means each of the 50 States, the 16 17 District of Columbia, the Commonwealth of Puerto 18 Rico, and considered as a single entity, Guam, the 19 Virgin Islands, American Samoa, the Republic of the 20 Marshall Islands, the Federated States of Micronesia, and the Republic of Palau; and 21 (6) "Secretary", unless otherwise specified, 22 23 means the Secretary of the Treasury.

1	SEC. 4. ESTABLISHMENT OF THE NATIONAL FOUNDATION
2	FOR EXCELLENCE.
3	(a) Establishment.—There is established, as an
4	independent establishment of the executive branch of the
5	United States Government, the National Foundation
6	for Excellence.
7	(b) Board of Directors.—
8	(1) IN GENERAL.—The Foundation shall be
9	subject to the supervision and direction of a Board
10	of Directors. The Board shall be composed of—
11	(A) 11 members to be appointed by the
12	President by and with the advice and consent of
13	the Senate, 1 of whom shall serve as Chairman;
14	(B) 2 members of the Senate;
15	(C) 2 members of the House of Represent-
16	atives; and
17	(D) the Executive Director of the Founda-
18	tion, who shall serve ex officio as a member of
19	the Board, but shall not be eligible to vote.
20	(2) Appointment.—
21	(A) In carrying out the provisions of para-
22	graph (1)(A), the President shall appoint at
23	least 6 individuals with 10 years experience as
24	educators, not more than 3 of whom shall be of
25	the same political party. Two of the 6 individ-
26	uals shall be classroom teachers.

1	(B) In carrying out the provisions of para-
2	graph (1)(B), the Majority Leader of the Sen-
3	ate shall appoint 1 member of the Board and
4	the Minority Leader of the Senate shall appoint
5	1 member of the Board.
6	(C) In carrying out the provisions of para-
7	graph (1)(C), the Speaker of the House of Rep-
8	resentatives shall appoint 1 member of the
9	Board and the Minority Leader of the House of
10	Representatives shall appoint 1 member of the
11	Board.
12	(c) Compensation of the Board.—Members of
13	the Board shall serve without pay, but shall be entitled
14	to reimbursement for travel, subsistence, and other nec-
15	essary expenses incurred in the performance of their
16	duties.
17	SEC. 5. SCHOLARSHIPS.
18	(a) Programs Authorized.—
19	(1) IN GENERAL.—The Foundation is author-
20	ized to—
21	(A) award scholarships to outstanding stu-
22	dents who are committed to careers in teaching
23	in public education in accordance with the pro-
24	visions of this Act (other than section 11); and

1	(B) award grants to States in accordance
2	with section 11.
3	(2) Limitation.—No student shall receive a
4	scholarship from the Foundation pursuant to para-
5	graph (1)(A) and a scholarship from a State in
6	accordance with section 11.
7	(b) Course of Study Rule.—A student awarded
8	a scholarship under this Act may attend any institution
9	of higher education offering courses of study, training, or
10	other educational activities which the Foundation, pursu-
11	ant to criteria developed in consultation with the Secretary
12	of Education, determines is designed to prepare a recipi-
13	ent for a career in teaching in public education.
14	(c) Duration of Scholarship Assistance.—
15	Scholarship assistance under this Act shall be awarded for
16	such periods as the Foundation may prescribe but not to
17	exceed 4 academic years. In the case of graduate study
18	scholarship assistance may be awarded for a period of
19	study not to exceed 2 academic years.
20	SEC. 6. ELIGIBILITY AND SELECTION OF FOUNDATION
21	SCHOLARS.
22	(a) ELIGIBILITY.—An individual is eligible to receive
23	a scholarship under this Act if the individual—
24	(1) ranks in the top 10 percent of the graduat-
25	ing class of the secondary school of the individual

- (2) scores in the top 10 percent of students tak ing the Scholastic Aptitude Test or the American
 College Test;
 - (3) maintains a 3.2 grade point average (on a 4.0 maximum grade point average scale) in an institution of higher education; and
 - (4) enters into an agreement with the Foundation, pursuant to section 8(c), that the student will pursue a teaching career after graduation from an institution of higher education.
- 11 (b) SELECTION OF FOUNDATION SCHOLARSHIP RE-12 CIPIENTS.—
 - (1) NATIONWIDE COMPETITION.—The Foundation is authorized, either directly or by contract, to provide for the conduct of a nationwide competition for selecting Foundation scholarship recipients.
 - (2) SELECTION PROCEDURES.—The Foundation shall adopt selection procedures which assure that at least 50 Foundation scholarship recipients shall be selected in each fiscal year from each State in which there is at least 50 students who meet the eligibility requirements described in subsection (a), and in the case of a State in which there are less than 50 such students, such procedures shall assure

- that the number of such recipients shall be equal to the number of students who meet such requirements.
- 3 (3) Basis.—The Foundation shall attempt to 4 award scholarships to students in each State on the 5 basis of the number of secondary school students in 6 the State compared to the total number of secondary
- 7 school students in all States.

8 SEC. 7. STIPENDS.

- 9 (a) IN GENERAL.—Each student awarded a scholar-
- 10 ship under this Act shall receive a stipend which shall not
- 11 exceed the cost to the student of tuition, fees, books, and
- 12 room and board at the institution of higher education such
- 13 student will attend.
- 14 (b) LIMITATION.—In no event shall the total amount
- 15 of scholarship assistance awarded to any recipient under
- 16 this Act exceed \$70,000.

17 SEC. 8. SCHOLARSHIP CONDITIONS.

- 18 (a) IN GENERAL.—A student awarded a scholarship
- 19 under the provisions of this Act shall continue to receive
- 20 the payments provided under this Act only during such
- 21 periods as the Foundation finds that the student is—
- (1) maintaining a 3.2 grade point average (on
- a 4.0 maximum grade point average scale);

- 1 (2) maintaining a class rank in the top 10 per-2 cent of the class, if such class ranking is available 3 to the student; and
 - (3) devoting full time to study or research designed to prepare the student for a career in teaching in public education and is not otherwise engaging in gainful employment other than employment approved by the Foundation pursuant to regulation.
- 9 (b) Reports.—The Foundation is authorized to re10 quire reports containing such information in such form
 11 and to be filed at such times as the Foundation determines
 12 to be necessary from any student awarded a scholarship
 13 under this Act. Each such report shall be accompanied
 14 by a certificate from any appropriate official at the institu15 tion of higher education, approved by the Foundation,
 16 stating that such student is making satisfactory progress
 17 in, and is devoting essentially full time to, study or re18 search, except as otherwise provided in subsection (a).

(c) STUDENT AGREEMENT.—

(1) IN GENERAL.—A student awarded a scholarship under the provisions of this Act shall enter into an agreement with the Foundation to teach in a public elementary or secondary school for the period required under paragraph (2).

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1 (2) TEACHING COMMITMENT.—For the purpose 2 of determining the duration of the teaching commit-3 ment required in paragraph (1), the following sched-4 ule shall apply:

Total Amount of	Teaching
Scholarship Awarded	Commitment
\$20,000 or less	2 years
\$20,000 to \$28,000	3 years
\$28,000 to \$36,000	4 years
\$36,000 to \$50,000	5 years
\$50,000 to \$70,000	

5 SEC. 9. SCHOLARSHIP REPAYMENT PROVISIONS.

- 6 Each Foundation scholar found by the Foundation
- 7 to be in noncompliance with the provisions of this Act shall
- 8 be required to repay—
- 9 (1) the total amount of scholarships awarded
- under this Act plus interest equal to the sum of the
- rate of interest of 91-day Treasury bills auctioned
- for the 3-month period for which the determination
- of noncompliance is made;
- 14 (2) 20 percent of the total amount calculated
- under paragraph (1); and
- 16 (3) where applicable, reasonable collection fees.

17 SEC. 10. EXCEPTIONS TO REPAYMENT PROVISIONS.

- 18 (a) Deferral During Certain Periods.—A
- 19 Foundation scholar shall not be considered to be in viola-
- 20 tion of the provisions of this Act during any period in
- 21 which the Foundation scholar—

- 1 (1) is serving, not in excess of 3 years, as a 2 member of the armed services of the United States;
 - (2) is temporarily totally disabled for a period of time not to exceed 3 years as established by the sworn affidavit of a qualified physician;
 - (3) is unable to secure employment for a period not to exceed 12 months by reason of the care required by a spouse who is disabled;
 - (4) is seeking and unable to find full-time employment as a teacher in a public elementary or secondary school for a single period not to exceed 12 months; or
- 13 (5) satisfies the provisions of additional repay-14 ment exceptions that may be prescribed by the 15 Secretary in regulations issued pursuant to this Act.
- 16 (b) Forgiveness if Permanently Totally Dis-
- 17 ABLED.—A Foundation scholar shall be excused from re-
- 18 payment of any scholarship assistance received under this
- 19 Act if the scholar becomes permanently totally disabled as
- 20 established by the sworn affidavit of a qualified physician.
- 21 SEC. 11. GRANTS TO STATES FOR FOUNDATION SCHOLARS.
- 22 (a) STATE GRANTS.—The Foundation is authorized
- 23 to award grants to States to enable such States to pay
- 24 the Federal share of the cost establishing State scholar-

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- 1 ship programs that award scholarships to students in
- 2 accordance with the provisions of this section.
- 3 (b) AGREEMENT.—Each State desiring to conduct a
- 4 State scholarship program under this section shall enter
- 5 into an agreement with the Foundation, at such time, in
- 6 such manner, and containing or accompanied by such in-
- 7 formation as the Foundation may reasonably require.
- 8 Each such agreement shall contain—
- 9 (1) an assurance that the State will conduct the 10 State scholarship program in substantial compliance 11 with the provisions of this Act, unless the Founda-
- tion and State agree otherwise;

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- (2) an assurance that the State will pay the non-Federal share of the cost of the State scholar-ship program from non-Federal sources;
 - (3) an assurance that each student receiving a scholarship under this section shall fulfill such student's teaching commitment in a public elementary or secondary school located in the State which awards the scholarship;
 - (4) a description of any additional teaching commitment to which a student may be subject upon graduation from an institution of higher education under the State scholarship program;

1	(5) an assurance that if a student is selected to
2	receive a scholarship from the Foundation and a
3	scholarship from the State pursuant to this section,
4	then such student shall have the option of deciding
5	which one of the two scholarships to accept; and
6	(6) such additional assurances as the Founda-
7	tion determines are essential to ensure compliance
8	with the provisions of this Act.
9	(c) Federal Share.—The Federal share of the cost
10	of each State scholarship program established under this
11	section shall be 50 percent.
12	SEC. 12. NATIONAL FOUNDATION FOR EXCELLENCE FUND.
13	(a) Establishment.—
14	(1) IN GENERAL.—There is established in the
15	Treasury of the United States a trust fund to be
16	known as the National Foundation for Excellence
17	Trust Fund.
18	(2) Funds.—The Fund shall consist of—
19	(A) amounts appropriated to, and depos-
20	ited in, the Fund pursuant to section 15;
21	(B) amounts raised from non-Federal
22	sources by the Foundation, which shall be cred-
23	ited to and form part of the Fund; and
24	(C) the interest on, and the proceeds from
25	the sale or redemption of, any obligations held

- in the Fund, which shall be credited to and form a part of the Fund.
- 3 (b) Investment Authority.—It shall be the duty
- 4 of the Secretary to invest in full amounts appropriated to
- 5 the Fund. Such investments may be made only in interest-
- 6 bearing obligations of the United States or in obligations
- 7 guaranteed as to both principal and interest by the United
- 8 States. For such purpose, such obligations may be ac-
- 9 quired (1) on original issue at the issue price, or (2) by
- 10 purchase of outstanding obligations at the market place.
- 11 The purposes for which obligations of the United States
- 12 may be issued under the Second Liberty Bond Act, as
- 13 amended, are hereby extended to authorize the issuance
- 14 at par of special obligations exclusively to the Fund. Such
- 15 special obligations shall bear interest at a rate equal to
- 16 the average rate of interest, computed as to the end of
- 17 the calendar month next preceding the date of such issue,
- 18 borne by all marketable interest-bearing obligations of the
- 19 United States then forming a part of the public debt; ex-
- 20 cept that where such average rate is not a multiple of one-
- 21 eighth of 1 percent, the rate of interest of such special
- 22 obligations shall be the multiple of one-eighth of 1 percent
- 23 next lower than such average rate. Such special obligations
- 24 shall be issued only if the Secretary determines that the
- 25 purchase of other interest-bearing obligations of the Unit-

- 1 ed States, or of obligations guaranteed as to both principal
- 2 and interest by the United States on original issue or at
- 3 the market price, is not in the public interest.
- 4 (c) Sale and Redemption.—Any obligation ac-
- 5 quired by the Fund (except special obligations issued ex-
- 6 clusively to the Fund) may be sold by the Secretary at
- 7 the market price, and such special obligations may be
- 8 redeemed at par plus accrued interest.

9 SEC. 13. EXPENDITURES FROM THE FUND.

- 10 (a) IN GENERAL.—The Secretary is authorized to
- 11 pay to the Foundation from the interest and earnings of
- 12 the Fund such sums as the Board determines are nec-
- 13 essary and appropriate to enable the Foundation to carry
- 14 out the provisions of the Act.
- 15 (b) AUDIT.—The activities of the Foundation under
- 16 this Act may be audited by the General Accounting Office
- 17 under such rules and regulations as may be prescribed by
- 18 the Comptroller General of the United States. The rep-
- 19 resentatives of the General Accounting Office shall have
- 20 access to all books, accounts, records, reports, and files
- 21 and all other papers, things, or property belonging to or
- 22 in use by the Foundation, pertaining to such activities
- 23 as necessary to facilitate the audit.

SEC. 14. ADMINISTRATIVE PROVISIONS.

2	(a) In GENERAL.—In order to carry out the provi
3	sions of this Act, the Foundation is authorized to—

- (1) appoint and fix the compensation of such personnel as may be necessary to carry out the provisions of this Act, except that in no case shall employees be compensated at a rate to exceed the rate provided for employees in grade 15 of the General Schedule set forth in section 5332 of title 5, United States Code:
- (2) procure temporary and intermittent services of experts and consultants as are necessary to the extent authorized by section 3109 of title 5, United States Code, but at rates not to exceed the rate specified at the time of such service for grade GS-15 in section 5332 of such title;
- (3) prescribe such regulations as the Foundation deems necessary governing the manner in which the Foundation's functions shall be carried out;
- (4) receive money and other property donated, bequeathed, or devised, without condition or restriction other than such money or property be used for the purposes of the Foundation; and to use, sell, or otherwise dispose of such property for the purpose of carrying out the Foundation's functions;

- 1 (5) accept and utilize the services of voluntary 2 and noncompensated personnel and reimburse such 3 personnel for travel expenses, including per diem, as 4 authorized by section 5703 of title 5, United States 5 Code;
 - (6) enter into contracts, grants, or other arrangements, or modifications thereof, to carry out the provisions of this Act, and such contracts or modifications thereof may, with the concurrence of two-thirds of the members of the Board, be entered into without performance or other bonds, and without regard to section 3709 of the Revised Statutes, as amended (41 U.S.C. 5);
 - (7) make advances, progress, and other payments which the Board deems necessary under this Act without regard to the provisions of section 3648 of the Revised Statutes, as amended (31 U.S.C. 3324);
 - (8) rent office space in the District of Columbia; and
 - (9) make other necessary expenditures.
- 22 (b) Executive Director.—
- 23 (1) IN GENERAL.—There shall be an Executive 24 Director of the Foundation who shall be appointed 25 by the Board. The Executive Director shall be the

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- chief executive officer of the Foundation and shall 1 carry out the functions of the Foundation subject to 2 the supervision and direction of the Board. The Ex-3 ecutive Director shall carry out such other functions consistent with the provisions of this Act as the 6 Board shall delegate. (2) Compensation.—The Executive Director 7 of the Foundation shall be compensated at the rate 8 9 specified for employees in grade 15 of the General 10 Schedule set forth in section 5332 of title 5. United 11 States Code. SEC. 15. ANNUAL REPORT. The Board shall make an annual report of its oper-13 ations under this Act to the Congress not later than April 14 15 1 of each year. Each such report shall include—
- 16 (1) an analysis of the administration of the Foundation:
- 18 (2) a description of the services provided by the Foundation:
- 20 (3) a statement of the finances of the Founda-21 tion:
- 22 (4) a description of the plan and goals of the 23 Foundation for disbursing \$500,000 per year in 24 States with a population of fewer than 2,000,000;

(5) a description of the plan and goals of the 1 2 Foundation for disbursing \$1,000,000 per year in 3 States with a population greater than 2,000,000; and (6) a description of the plan and goals of the Foundation to award scholarships to at least 100 6 7 students in every State. 8 SEC. 16. AUTHORIZATION OF APPROPRIATIONS. 9 (a) In General.— 10 (1) IN GENERAL.—There are authorized to be 11 appropriated \$200,000,000 to the Fund. 12 (2)**OPERATING** AND ADMINISTRATIVE PENSES.—(A) There are authorized to be appro-13 priated \$5,000,000 to the Foundation for each of 14 15 the fiscal years 1993 through 1998 for operating 16 and administrative expenses. 17 (B) In any fiscal year in which funds appro-18 priated pursuant to the authority of subparagraph 19 (A) remain unobligated at the end of such fiscal 20 year, such unobligated funds shall be credited to and 21 form part of the Fund. 22 (b) MATCHING FUNDS.—Subject to subsection (c), there are authorized to be appropriated \$200,000,000 to the Fund for the period beginning October 1, 1993, and

ending September 30, 1998, to carry out section 11.

- 1 (c) AVAILABILITY.—The amount appropriated pursu-
- 2 ant to the authority of subsection (b) shall only be made
- 3 available in each fiscal year in an amount equal to the
- 4 amount raised from non-Federal sources by the Founda-
- 5 tion in each such fiscal year.

S 541 IS——2